Independent Auditors' Reports
Financial Statements and
Required Supplementary Information
Schedule of Findings

June 30, 2010 and 2009

Table of Contents

	Page
Officials	1
Independent Auditors' Report	2-3
Management's Discussion and Analysis	4-6
Financial Statements: <u>Exhibit</u> Statements of Cash Receipts, Disbursements and	
Changes in Cash Basis Net Assets	7-8 9-14
Supplementary Information: Schedules of Comparisons of Disbursements with Budgets	15-16
Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on Audits of Financial Statements Performed in Accordance with Government Auditing Standards	17-18
Schedule of Findings	19
Audit Staff	20

Officials

Name	<u>Title</u>	Representing
Open	Commission Member	City of Vining
Jim Fagan	Commission Member	City of Gladbrook
Lori Leytham	Commission Member	City of Garwin
Open	Commission Member	City of Lincoln
Dale Gericke	Commission Member	City of Montour
Mike Henle	Commission Member	City of Toledo
Steve Van De Walle	Commission Member	City of Chelsea
Dale Stout	Commission Member	City of Clutier
Bob Hill	Commission Member	City of Tama
Ora Hennessy	Commission Member	City of Dysart
Mark Mason	Commission Member	City of Traer
Ervern Nekola	Commission Member	City of Elberon
Curtis Seymour	Commission Member	Sac & Fox Tribal Council
Larry Vest	Commission Member	Board of Supervisors
Kendall Jordan	Commission Member	Board of Supervisors
Dan Wilkens	Commission Member	Board of Supervisors
Duane Leek	Administrator	
Susan Jones	Clerk / Treasurer	



CERTIFIED • PUBLIC • ACCOUNTANTS

24 EAST MAIN STREET • MARSHALLTOWN, IOWA 50158 • 641-753-9337 • FAX 641-753-6366 418 2ND STREET • GLADBROOK, IOWA 50635 • 641-473-2717 • FAX 641-753-6366 4949 PLEASANT STREET • SUITE 206 • WEST DES MOINES, IOWA 50266 • 515-278-0286 • FAX 515-278-0287

James R. Bowman, CPA • jim@bowmanandmillerpc.com Elizabeth A. Miller, CPA • beth@bowmanandmillerpc.com

Independent Auditors' Report

To the Members of Tama County Solid Waste Disposal Commission:

We have audited the accompanying financial statements of Tama County Solid Waste Disposal Commission as of and for the years ended June 30, 2010 and 2009. These financial statements are the responsibility of the Commission's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audits provide a reasonable basis for our opinion.

As described in Note 1, these financial statements are prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than U.S. generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the cash basis financial position of the Tama County Solid Waste Disposal Commission as of June 30, 2010 and 2009, and the changes in its cash basis financial position for the years then ended in conformity with the basis of accounting described in Note 1.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated November 15, 2010 on our consideration of the Tama County Solid Waste Disposal Commission's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audits.

Management's Discussion and Analysis on pages 4 through 6 is not a required part of the financial statements, but is supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. We did not audit the information and express no opinion on it.

The Schedules of Comparisons of Disbursements with Budgets on pages 15 through 16 are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the financial statements and, in our opinion, is fairly stated in all material respects in relation to the financial statements taken as a whole.

Bowman & Miller, P.C.

Marshalltown, Iowa November 15, 2010

MANAGEMENT'S DISCUSSION AND ANALYSIS

The Tama County Solid Waste Disposal Commission provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities of the Tama County Solid Waste Disposal Commission is for the fiscal years ended June 30, 2010 and 2009. We encourage readers to consider this information in conjunction with the Commission's financial statements, which follow.

2010 FINANCIAL HIGHLIGHTS

- The Commission's operating receipts for fiscal year 2010 were \$738,503 and for fiscal year 2009 they were \$544,146. This represents an increase of 36%, or \$194,357, from fiscal 2009 to fiscal 2010.
- The Commission's operating disbursements for fiscal year 2010 were \$459,758 and for fiscal year 2009 they were \$492,744. This represents a decrease of \$32,986 or 7% from fiscal 2009 to fiscal 2010.
- The Commission's cash basis net assets for fiscal year 2010 were \$2,928,034 and for fiscal year 2009 they were \$2,705,989. This represents an 8% increase or \$222,045 from fiscal 2009 to fiscal 2010.

USING THIS ANNUAL REPORT

The Commission has elected to present its financial statements on the cash basis of accounting. The cash basis of accounting is a basis of accounting other than U.S. generally accepted accounting principles. Basis of accounting refers to when financial events are recorded, such as the timing for recognizing revenues, expenses and the related assets and liabilities. Under the cash basis of accounting, revenues and expenses and the related assets and liabilities are recorded when they result from cash transactions.

As a result of the use of the cash basis of accounting, certain assets and their related revenues and liabilities and their related expenses are not recorded in these financial statements. Therefore, when reviewing the financial information and discussion within this annual report, readers should keep in mind the limitations resulting from the use of the cash basis of accounting.

The annual report is presented in a format consistent with the presentation of the Governmental Accounting Standards Board (GASB) Statement No. 34, as applicable to the cash basis of accounting.

This discussion and analysis is intended to serve as an introduction to the financial statements. The annual report consists of the financial statements and other information, as follows:

- Management's Discussion and Analysis introduces the financial statements and provides an analytical overview of the Commission's financial activities.
- The Statements of Cash Receipts, Disbursements and Changes in Cash Basis Net Assets present information on the Commission's operating receipts and disbursements, non-operating receipts and disbursements and whether the Commission's cash basis financial position has improved or deteriorated as a result of the year's activities.
- The Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the financial statements.

FINANCIAL ANALYSIS OF THE COMMISSION

Statements of Cash Receipts, Disbursements and Changes in Cash Basis Net Assets

The purpose of the statements is to present the receipts received by the Commission and the disbursements paid by the Commission, both operating and non-operating. The statements also present a fiscal snapshot of the cash balances at year end. Over time, readers of the financial statements are able to determine the Commission's cash basis financial position by analyzing the increase and decrease in cash basis net assets.

Operating receipts are received for gate fees from accepting solid waste and assessments (per capita fees) from the members of the Commission. Operating disbursements are disbursements paid to operate the landfill. Non-operating receipts and disbursements are for interest on investments, equipment purchases and capital projects. A summary of cash receipts, disbursements and changes in cash basis net assets for the fiscal years ended June 30, 2010 and June 30, 2009 are presented below:

		Year ended June 30,		
		2010	2009	
Operating receipts:				
Per capita assessments	\$	133,776	97,825	
Tipping fees and gate charges		601,762	446,311	
Miscellaneous		2,965	10	
Total operating receipts		738,503	544,146	
Operating disbursements:				
Salaries		130,161	127,029	
Payroll taxes		10,337	10,294	
IPERS - employer share		8,652	8,063	
Health insurance		31,126	31,126	
Education	•	1,723	773	
Office supplies		2,213	1,425	
Telephone		823	850	
Postage		78	527	
Recycling		37,809	57,226	
Utilities		4,578	5,571	
Fuel and oil		33,762	37,201	
Repairs		38,737	42,617	
Development and improvements		85,858	88,252	
Insurance		13,254	18,151	
Mileage		697	707	
Engineering/testing/inspection		6,557	17,083	
Professional fees		3,830	3,830	
Tonnage fees		49,413	42,019	
Equipment rental		150	-	
Total operating disbursements		459,758	492,744	
Excess of operating receipts over operating disbursements		278,745	51,402	
NT				
Non-operating receipts (disbursements):		90.909	112 021	
Interest on investments		89,808	112,831	
Gain (loss) on sale of investments		(00.202)	(8	
New cell construction		(99,202)	~	
New equipment		(47,306)	110.003	
Net non-operating receipts (disbursements)		(56,700)	112,823	
Net change in cash basis net assets		222,045	164,225	
Cash basis net assets beginning of year		2,705,989	2,541,764	
Cash basis net assets end of year	\$	2,928,034	2,705,989	

		Year ended June 30,		
		2010 20		
Cash Basis Net Assets	 			
Restricted for:				
Closure	\$	42,119	39,929	
Postclosure care		957,881	960,071	
Total restricted net assets		1,000,000	1,000,000	
Unrestricted		1,928,034	1,705,989	
Total cash basis net assets	\$	2,928,034	2,705,989	

In fiscal 2010, operating receipts increased by \$194,357, or 36% over fiscal 2009. The net increase was primarily due to gate fees increasing by \$151,745 due to an increase in waste received and an increase in tonnage fees. The net increase was also due to member contributions increasing by \$35,951 due to timing of collections, and an increase in assessment fee. At the end of the fiscal year, all per capita assessments had been received by the Commission. Operating disbursements decreased \$32,986 primarily due to a decrease in recycling and engineering costs in 2010 compared to 2009. Nonoperating disbursements, however, increased \$146,508 due to construction of a new cell and new equipment purchases.

LONG-TERM DEBT

At June 30, 2010 and 2009, the Commission had no debt.

ECONOMIC FACTORS

The Tama County Solid Waste Disposal Commission improved its financial position during the current fiscal year. However, the current condition of the economy in the state continues to be a concern for Commission officials. Some of the realities that may potentially become challenges for the Commission to meet are:

- Facilities require maintenance and upkeep including the ongoing construction of a new cell.
- Technology continues to expand and current technology becomes outdated, presenting an ongoing challenge to maintain up-to-date technology at a reasonable cost.
- Amounts restricted for closure and post-closure accounts are based on constantly changing cost estimates and the number of tons of solid waste received at the facility.
- Unforeseen regulatory changes could have an impact on the operating costs of the facility.

The Commission anticipates the 2010/2011 fiscal year will include basically the same operating costs as the current year while non-operating costs should increase due to the continued construction of the new cell. They will maintain a close watch over resources to maintain the Commission's ability to react to unknown issues.

CONTACTING THE COMMISSION'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers and vendors with a general overview of the Commission's finances and to show the Commission's accountability for the money it receives. If you have questions about this report or need additional financial information, contact:

Tama County Solid Waste Disposal Commission 1002 E. 5th St.
Tama, IA 52339

Statements of Cash Receipts, Disbursements and Changes in Cash Basis Net Assets For the Years Ended June 30, 2010 and 2009

		<u>2010</u>	<u>2009</u>
Operating receipts:			
Per capita assessments	\$	133,776	97,825
Tipping fees and gate charges		601,762	446,311
Miscellaneous		2,965	10
Total operating receipts		738,503	544,146
On avating dishurgamental			
Operating disbursements:		42,187	41,358
Administrator salary Salaries-full time		71,924	69,939
		16,050	15,732
Salaries-part time		10,030	10,294
Payroll taxes		8,652	8,063
IPERS - employer share Health insurance		31,126	31,126
Education		1,723	773
Office supplies		2,213	1,425
		823	850
Telephone		623 78	527
Postage Regarding		37,809	57,226
Recycling Utilities		4,578	5,571
Fuel and oil		33,762	37,201
		38,737	42,617
Repairs Dayslamment and improvements		36,737 85,858	42,017 88,252
Development and improvements Insurance		13,254	18,151
		13,2,34 697	707
Mileage Engineering/testing/inspection		6,557	17,083
Professional fees		3,830	3,830
Tonnage fees		49,413	42,019
Equipment rental		150	42,019
Total operating disbursements	,	459,758	492,744
Total operating disoursements		439,736	492,744
Excess of operating receipts over operating disbursements		278,745	51,402
Non-operating receipts (disbursements):			
Interest on investments		89,808	112,831
Gain (loss) on sale of investments		_	(8)
New cell construction		(99,202)	-
New equipment		(47,306)	_
Net non-operating receipts (disbursements)		(56,700)	112,823
Net change in cash basis net assets		222,045	164,225
Cash basis net assets beginning of year		2,705,989	2,541,764
Cash basis net assets end of year	\$	2,928,034	2,705,989
COURT COURT ALOU CON CARD OX J COM	¥		-,. 35,55

Statements of Cash Receipts, Disbursements and Changes in Cash Basis Net Assets (Continued) For the Years Ended June 30, 2010 and 2009

		2010	<u>2009</u>
Cash Basis Net Assets			
Restricted for:			
Closure	\$	42,119	39,929
Postclosure care		957,881	960,071
Total restricted net assets	 -	1,000,000	1,000,000
Unrestricted		1,928,034	1,705,989
Total cash basis net assets	\$	2,928,034	2,705,989

Notes to Financial Statements June 30, 2010 and 2009

Note 1 - Summary of Significant Accounting Policies

Tama County Solid Waste Disposal Commission was formed in 1973 pursuant to the provisions of Chapter 28E of the Code of Iowa. The purpose of the Commission is to develop, operate and maintain solid waste and recycling facilities in Tama County on behalf of the units of government which are members of the Commission.

The governing body of the Commission is composed of one representative from each of the twelve member cities, one representative from the Sac and Fox Tribal Council, and three representatives from the Tama County Board of Supervisors. The member cities are: Chelsea, Clutier, Dysart, Elberon, Garwin, Gladbrook, Lincoln, Montour, Tama, Toledo, Traer, and Vining. The Commissioners have one vote each.

A. Reporting Entity

For financial reporting purposes, Tama County Solid Waste Disposal Commission has included all funds, organizations, agencies, boards, commissions and authorities. The Commission has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the Commission are such that exclusion would cause the Commission's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the Commission to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the Commission. The Commission has no component units which meet the Governmental Accounting Standards Board criteria.

B. Basis of Presentation

The accounts of the Commission are organized as an Enterprise Fund. Enterprise Funds are utilized to finance and account for the acquisition, operation, and maintenance of governmental facilities and services supported by user charges.

Enterprise Funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with an Enterprise Fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

C. Basis of Accounting

Tama County Solid Waste Disposal Commission maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the Commission are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items, including the estimated payables for closure

Notes to Financial Statements (Continued) June 30, 2010 and 2009

Note 1 - Summary of Significant Accounting Policies (continued)

C. Basis of Accounting (continued)

and postclosure care. Accordingly, the financial statements do not present the financial position and results of operations of the Commission in accordance with U.S. generally accepted accounting principles.

D. Net Assets

Funds set aside for payment of closure and postclosure care are classified as restricted.

Note 2 - Cash and Investments

The Commission's deposits in banks at June 30, 2010 and 2009 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The Commission is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Commission; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The Commission's investments at June 30, 2010 and 2009 are as follows:

		Carrying	Fair
	<u>Type</u>	<u>Amount</u>	<u>Value</u>
2010	Certificates of deposits	\$ <u>2,156,667</u>	<u>2,185,053</u>
2009	Certificates of deposits	\$ <u>2,461,641</u>	<u>2,476,782</u>

Interest rate risk. The Commission's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) to instruments that mature within 397 days. Funds not identified as operating funds may be invested with maturities longer than 397 days, but the maturities shall be consistent with the needs and use of the Commission.

Note 3 - Pension and Retirement Benefits

The Commission contributes to the Iowa Public Employees Retirement System (IPERS) which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa, 50306-9117.

Notes to Financial Statements (Continued) June 30, 2010 and 2009

Note 3 - Pension and Retirement Benefits (continued)

Plan members are required to contribute 4.30% of their annual salary and the Commission is required to contribute 6.65% of annual covered payroll. Contribution requirements are established by state statute. The Commission's contribution to IPERS for the years ended June 30, 2010, 2009 and 2008, were \$8,652, \$8,063 and \$7,720, respectively, equal to the required contributions for each year.

Note 4 - Control of Landfill Commission Funds

The Commission has two main sources of revenue, gate receipts and per capita assessments. All gate fees are deposited with Tama County. Per capita assessments received are deposited into the checking account at the Commission. Tama County accounts for approximately 35% of per capita assessments. As the County requires additional funds, the Commission remits a portion of these per capita assessments to Tama County. The majority of claims are paid by Tama County, after approval by the Commission Board.

Note 5 - Compensated Absences

Commission employees accumulate a limited amount of earned but unused compensatory time and vacation leave hours for subsequent use or for payment upon termination, retirement or death. These accumulations are not recognized as disbursements by the Commission until used or paid. The Commission's approximate liability for earned compensatory time and vacation payments payable to employees at June 30, 2010 and 2009 is as follows:

Type of Benefit	<u>2010</u>	<u>2009</u>
Vacation and compensatory time	\$ <u>14,908</u>	11,369

This liability has been computed based on rates of pay in effect as of June 30, 2010 and 2009.

Note 6 - Closure and Postclosure Care Costs

To comply with federal and state regulations, the Commission is required to complete a monitoring system plan and a closure/postclosure plan and to provide funding necessary to effect closure and postclosure, including the proper monitoring and care of the landfill after closure. Environmental Protection Agency (EPA) requirements have established closure and thirty-year care requirements for all municipal solid waste landfills that receive waste after October 9, 1993. State governments are primarily responsible for implementation and enforcement of those requirements and have been given flexibility to tailor requirements to accommodate local conditions that exist. The effect of the EPA requirement is to commit landfill owners to perform certain closing functions and postclosure monitoring functions as a condition for the right to operate the landfill in the current period. The EPA requirements provide that when a landfill stops accepting waste, it must be covered with a minimum of twenty-four inches of earth to keep liquid away from the buried waste. Once the landfill is closed, the owner is responsible for maintaining the final cover, monitoring ground water and methane gas, and collecting and treating leachate (the liquid that drains out of waste) for thirty years.

Notes to Financial Statements (Continued) June 30, 2010 and 2009

Note 6 - Closure and Postclosure Care Costs (continued)

Governmental Accounting Standards Board Statement No. 18 requires landfill owners to estimate total landfill closure and postclosure care costs and recognize a portion of these costs each year based on the percentage of estimated total landfill capacity used that period. Estimated total cost consists of four components: (1) the cost of equipment and facilities used in postclosure monitoring and care, (2) the cost of final cover (material and labor), (3) the cost of monitoring the landfill during the postclosure period and (4) the cost of any environmental cleanup required after closure. Estimated total cost is based on the cost to purchase those services and equipment currently and is required to be updated annually due to the potential for changes due to inflation or deflation, technology, or applicable laws or regulations.

These costs for the Commission have been estimated at \$243,255 for closure and \$1,380,036 for postclosure, for a total of \$1,623,291 as of June 30, 2010. The estimated remaining life of the landfill is 29 years with approximately 80% of the landfill capacity used at June 30, 2010.

Chapter 455B.306(9)(b) of the Code of Iowa requires permit holders of municipal solid waste landfills to maintain separate closure and postclosure accounts to accumulate resources for the payment of closure and postclosure care costs. The Commission has accumulated resources to fund these costs and, at June 30, 2010 and 2009, assets of \$1,000,000 are restricted for these purposes of which \$42,119 is for closure and \$957,881 is for postclosure costs. The Commission has funded the plan in excess of what is required. They are reported as restricted cash basis net assets on the Statements of Cash Receipts, Disbursements and Changes in Cash Basis Net Assets.

Note 7 - Solid Waste Tonnage Fees Retained

The Commission retains solid waste tonnage fees in accordance with Chapter 455B.310 of the Code of Iowa. At June 30, 2010 and June 30, 2009, the Commission had no unspent tonnage fees.

Note 8 - Risk Management

Tama County Solid Waste Disposal Commission is a member of the Heartland Insurance Risk Pool, as allowed by Chapter 670.7 of the Code of Iowa. The Heartland Insurance Risk Pool (Pool) is a local government risk-sharing pool whose membership includes ten counties throughout the State of Iowa. The Pool was formed in July 1987 to provide workers' compensation and property/casualty insurance for its members. The risk pool was created for the purposes of providing and maintaining self-insurance benefits on a group basis substantially at cost.

Each member County is responsible for the payment of member contributions to the risk pool on an annual basis. Member contributions to the risk pool are recorded as expenditures from the operating funds at the time of payment to the risk pool. In the event of payment of any loss by the risk pool, the risk pool is subrogated to the extent of such payment to all the rights of the member County against any person or other entity legally responsible for damages for said loss, and in such event, the member County is responsible for rendering all reasonable assistance, other

Notes to Financial Statements (Continued) June 30, 2010 and 2009

Note 8 - Risk Management (continued)

than pecuniary assistance, to affect recovery. The risk pool is responsible for paying the reinsurance premiums on the insurance policies when due, to pay claims in accordance with the various coverages and to make other payments as required by applicable law, to establish and accumulate a reserve or reserves in amounts which are deemed advisable or required by law to carry out the purposes of the risk pool, and to pay all reasonable and necessary expenses for administering the risk pool and fund.

Initial risk of loss for the self-insured coverage is retained by the risk pool. The risk pool obtained a reinsurance policy for the year ended June 30, 2010, which covers exposures of specific losses in excess of \$750,000, with a \$250,000 corridor deductible, per occurrence up to the statutory limits for workers compensation, and in excess of \$400,000 per occurrence, up to a maximum of \$8,000,000 per occurrence, including the retention of the pool, for general liability, police professional, errors and omissions and automobile liability. The risk pool records a liability for unpaid claims based on estimates of reported and incurred but not reported claims and related loss adjustments expenses. At June 30, 2010, 2009 and 2008, the risk pool reported a surplus of assets over liabilities.

Member Counties retain the risk of claims, if any, exceeding maximum reinsurance coverages and the amount of surplus maintained in the risk pool by means of an assessment that would be charged to the member in addition to the premium contributions. At June 30, 2010, settled claims have not exceeded the risk pool or reinsurance coverage since commencement of the risk pool.

The Commission's property and casualty contributions to the risk pool are recorded as expenditures from its operating funds at the time of payment to the risk pool. The Commission's annual contributions to the Pool for the years ended June 30, 2010 and 2009 were \$9,065 and \$13,051, respectively.

Initial membership into the risk pool is for a mandatory three year period. Subsequent to the initial term, a member may withdraw at the end of any given fiscal year. The initial membership period for Tama County Solid Waste Disposal Commission commenced July 1, 1987 and is subject to renewal every three years. The County assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

Note 9 - Related Parties

Two Commission members are owner/operators of garbage collection businesses which utilize the Tama County Solid Waste Disposal for its dumping. Receipts during the fiscal years ended June 30, 2010 and 2009 from these businesses totaled \$97,424 and \$87,599 respectively. The members owed at June 30, 2010 and 2009, \$9,346 and \$7,623, respectively. They are billed on a monthly basis for invoices charged during the previous month.

One of the Commission members was also awarded a contract to service a local recycling route. Expenditures relating to this contract amounted to \$23,675 and \$15,655 during the fiscal years ended June 30, 2010 and 2009, respectively.

Notes to Financial Statements (Continued) June 30, 2010 and 2009

Note 10 - Other Postemployment Benefits (OPEB)

The Commission implemented GASB Statement No. 45, <u>Accounting and Financial Reporting by Employers for Postemployment Benefits Other than Pensions</u> during the year ended June 30, 2010.

The Commission participates in the Tama County post retirement medical/prescription drug and dental plan (OPEB). The OPEB Plan recognizes the implicit rate subsidy as required by GASB Statement No. 45.

<u>Plan Description</u> - The County operates a single-employer retiree benefit plan which provides medical/prescription drug and dental benefits for retirees and their spouses. There are 3 active and no retired members in the plan. Participants must be age 55 or older at retirement.

The medical/prescription drug and dental benefits are provided through a partially self-funded medical plan administered by Bernie Lowe and Associates. Retirees under age 65 pay 102% of the full active employee premium for the medical/prescription drug benefits.

<u>Funding Policy</u> - The contribution requirements of plan members are established and may be amended by the County. The Commission currently finances the retiree benefit plan on a pay-as-you-go basis. The most recent active member monthly premiums for the Commission and plan members are \$554 for single coverage and \$1,203 for family coverage. For the year ended June 30, 2010, the Commission contributed \$31,126 and plan members eligible for benefits contributed \$0 to the plan.

Note 11 - Commitments

In March 2010, Tama County Solid Waste Disposal Commission entered into a contract with J.B. Holland Construction, Inc. in the amount of \$593,058 for construction of a new cell at the landfill.

Note 12 - Contingencies

The Commission has evaluated all subsequent events through November 15, 2010, the date the financial statements were available to be issued.



Schedule of Comparisons of Disbursements with Budgets For the Year Ended June 30, 2010

			Funds Expended	(Favorable)	Funds Expended	Total
			Through County	Unfavorable	Through Landfill	Funds
	-	Budget	Auditor	Variance	Treasurer	Expended
Administrator salary	\$	42,187	42,187	_	-	42,187
Salaries - full time	-	72,813	71,924	(889)	-	71,924
Salaries - part time		31,000	16,050	(14,950)	<u></u>	16,050
Payroll taxes		11,899	10,337	(1,562)	_	10,337
IPERS-employer share		9,709	8,652	(1,057)	_	8,652
Health insurance		27,742	31,126	3,384	-	31,126
Education		3,000	1,723	(1,277)	_	1,723
Office supplies		7,000	2,213	(4,787)	_	2,213
Telephone		1,000	823	(177)	_	823
Postage		1,000	78	(922)	-	78
Recycling		125,000	37,809	(87,191)		37,809
Utilities		6,000	4,578	(1,422)	-	4,578
Fuel and oil		60,000	33,762	(26,238)		33,762
Clothes and uniforms		, <u>.</u>	, , , , , , , , , , , , , , , , , , ,	-		· -
Repairs		50,000	37,300	(12,700)	-	37,300
Development and		,	,	` ' '		•
improvements		120,000	145,655	25,655	-	145,655
Insurance		18,950	13,254	(5,696)	-	13,254
Mileage		600	697	97	-	697
Engineering/testing/inspection	1	60,000	45,962	(14,038)	-	45,962
Professional fees		, <u> </u>	3,830	3,830	_	3,830
Tonnage fees			49,413	49,413	-	49,413
Equipment rental		-	150	150	-	150
New equipment		100,000	47,306	(52,694)	-	47,306
Buildings		3,000	1,437	(1,563)		1,437
Total	\$	750,900	606,266	(144,634)		606,266

Schedule of Comparisons of Disbursements with Budgets For the Year Ended June 30, 2009

			Funds Expended	(Favorable)	Funds Expended	Total
			Through County	Unfavorable	Through Landfill	Funds
	_	Budget	Auditor	Variance	Treasurer	Expended
Administrator salary	\$	41,358	41,358	<u>.</u>	-	41,358
Salaries - full time	*	60,502	69,939	9,437	_	69,939
Salaries - part time		40,000	15,732	(24,268)		15,732
Payroll taxes		11,653	10,294	(1,359)		10,294
IPERS-employer share		9,008	8,063	(945)	<u></u>	8,063
Health insurance		44,000	31,126	(12,874)	_	31,126
Education		3,000	773	(2,227)	_	773
Office supplies		6,000	1,425	(4,575)	.	1,425
Telephone		1,000	850	(150)	₩	850
Postage		1,000	527	(473)	<u>.</u>	527
Recycling		125,000	57,226	(67,774)	_	57,226
Utilities		7,000	5,571	(1,429)	-	5,571
Fuel and oil		45,000	37,201	(7,799)	-	37,201
Clothes and uniforms		·	-	-	-	-
Repairs		54,000	42,617	(11,383)		42,617
Development and						
improvements		50,000	88,252	38,252	_	88,252
Insurance		21,450	18,151	(3,299)	-	18,151
Mileage		600	707	107	-	707
Engineering/testing/inspection	l	60,000	17,083	(42,917)	-	17,083
Professional fees		-	3,830	3,830	-	3,830
Tonnage fees		_	42,019	42,019	-	42,019
Miscellaneous		_	_	-	-	-
New equipment		20,000	-	(20,000)	_	-
Building		-	-	-	<u></u>	
Total	\$	600,571	492,744	(107,827)		492,744

Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on Audits of Financial Statements Performed in Accordance with Government Auditing Standards



CERTIFIED • PUBLIC • ACCOUNTANTS

24 EAST MAIN STREET • MARSHALLTOWN, IOWA 50158 • 641-753-9337 • FAX 641-753-6366 418 2ND STREET • GLADBROOK, IOWA 50635 • 641-473-2717 • FAX 641-753-6366 4949 PLEASANT STREET • SUITE 206 • WEST DES MOINES, IOWA 50266 • 515-278-0286 • FAX 515-278-0287

James R. Bowman, CPA • jim@bowmanandmillerpc.com Elizabeth A. Miller, CPA • beth@bowmanandmillerpc.com

Independent Auditor's Report on Internal Control
over Financial Reporting and on Compliance and Other Matters
Based on Audits of Financial Statements Performed in Accordance with
Government Auditing Standards

To the Members of Tama County Solid Waste Disposal Commission:

We have audited the accompanying financial statements of Tama County Solid Waste Disposal Commission as of and for the years ended June 30, 2010 and 2009, and have issued our report thereon dated November 15, 2010. Our report expressed an unqualified opinion on the financial statements which were prepared in conformity with an other comprehensive basis of accounting. We conducted our audits in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audits, we considered Tama County Solid Waste Disposal Commission's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Tama County Solid Waste Disposal Commission's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Tama County Solid Waste Disposal Commission's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses and therefore, there can be no assurance all deficiencies, significant deficiencies or material weaknesses have been identified. We did not identify any deficiencies in internal control over financial reporting that we consider to be significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of Tama County Solid Waste Disposal Commission's financial statements will not be prevented or detected and corrected on a timely basis. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Tama County Solid Waste Disposal Commission's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations and contracts, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audits and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under <u>Government Auditing Standards</u>.

Comments involving statutory and other legal matters about the Commission's operations for the years ended June 30, 2010 and 2009 are based exclusively on knowledge obtained from procedures performed during our audits of the financial statements of the Commission. Since our audits are based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

This report, a public record by law, is intended solely for the information and use of the members and customers of Tama County Solid Waste Disposal Commission and other parties to whom the Commission may report and is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of Tama County Solid Waste Disposal Commission during the course of our audits. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

Bowman & Miller, P.C.

Marshalltown, Iowa November 15, 2010

Schedule of Findings Years Ended June 30, 2010 and 2009

Findings Related to the Financial Statements:

Instances of significant deficiencies:

No matters were reported.

Instances of non-compliance:

No matters were reported.

Other Findings Related to Required Statutory Reporting:

- (1) <u>Questionable Disbursements</u> No disbursements we believe may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979 were noted.
- (2) <u>Travel expense</u> No disbursements of Commission money for travel expenses of spouses of Commission officials or employees were noted.
- (3) <u>Commission Minutes</u> No transactions were found that we believe should have been approved in the Commission minutes but were not.
- (4) <u>Deposits and Investments</u> No instances of non-compliance with the deposit and investment provisions of Chapter 12B and Chapter 12C of the Code of Iowa and the Commission's investment policy were noted.
- (5) <u>Solid Waste Tonnage Fees Retained</u> During the years ended June 30, 2010 and 2009, the Commission used or retained the solid waste fees in accordance with Chapter 455B.310(2) of the Code of Iowa.
- (6) Financial Assurance The Commission has demonstrated financial assurance for closure and postclosure care costs by establishing a dedicated fund as required by Chapter 567-113.14(6) of the Iowa Administrative Code. Iowa Department of Natural Resources rules and regulations require deposits into the closure and postclosure care accounts be made at least yearly, and the deposits shall be made within 30 days of the close of each fiscal year. Currently, the Commission has an excess amount restricted for closure and postclosure care. The amounts required and restricted is as follows:

Total estimated required deposits for closure and postclosure care \$\frac{577,544}{2}\$

Amount Commission has restricted and reserved for closure and postclosure care at June 30, 2010 \$\frac{1,000,000}{2}\$

Audit Staff

This audit was performed by:

BOWMAN & MILLER, P.C. Certified Public Accountants Marshalltown, Iowa

Personnel:

Elizabeth A. Miller, C.P.A., Principal Nathan Minkel, Staff Diana Swanson, Staff